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8 UNITED STATES DISTRICT COURT  
9 FOR THE EASTERN DISTRICT OF CALIFORNIA  
10

11 JULIO SANDOVAL,

12 Plaintiff,

13 v.

14 RALPH M. DIAZ, et al.,

15 Defendants.  
16

No. 1:20-cv-01374-NONE-EPG (PC)

FINDINGS AND RECOMMENDATIONS  
RECOMMENDING THAT THIS ACTION BE  
DISMISSED

(ECF No. 25)

OBJECTIONS, IF ANY, DUE WITHIN  
TWENTY-ONE DAYS

17 Plaintiff Julio Sandoval ("Plaintiff") is a state inmate proceeding *pro se* and *in forma*  
18 *pauperis* in this civil rights action pursuant to 42 U.S.C. § 1983.

19 Plaintiff filed the complaint commencing this action on September 28, 2020. (ECF No. 1.)  
20 On November 19, 2020, the Court screened the complaint and found it failed to state any claims  
21 because it violated Federal Rule of Civil Procedure 8. (ECF No. 14.) The Court gave Plaintiff  
22 thirty days to either file an amended complaint or notify the Court in writing that he wants to  
23 stand on his complaint. (*Id.* at 10.)

24 On February 16, 2021, Plaintiff filed his First Amended Complaint ("FAC"). (ECF No.  
25 17.) On March 1, 2021, the Court screened the FAC and found that it suffered from many of the  
26 same defects as Plaintiff's original complaint and failed to comply with Federal Rule of Civil  
27 Procedure 8. (ECF No. 18.) The Court again gave Plaintiff thirty days to either file an amended  
28 complaint or notify the Court in writing that he wants to stand on his FAC. (*Id.* at 13.)

1 On April 22, 2021, Plaintiff filed his Second Amended Complaint (“SAC”). (ECF No.  
2 25.) The SAC appears to allege that another inmate started a fight during a soccer match,  
3 however, defendant correctional officers falsely claimed that the other inmate was the victim and  
4 that Plaintiff attacked the inmate without provocation. Plaintiff received a rules violation report  
5 for the fight with the other inmate and lost privileges including good time credits after a  
6 disciplinary hearing.

7 The Court has reviewed the SAC and, for the reasons described in this order, will  
8 recommend that this action be dismissed for failure to comply with Federal Rule of Civil  
9 Procedure 8 and failure to state a claim.

10 Plaintiff has twenty-one days from the date of service of these findings and  
11 recommendations to file his objections.

#### 12 **I. SCREENING REQUIREMENT**

13 The Court is required to screen complaints brought by inmates seeking relief against a  
14 governmental entity or officer or employee of a governmental entity. 28 U.S.C. § 1915A(a). The  
15 Court must dismiss a complaint or portion thereof if the inmate has raised claims that are legally  
16 “frivolous or malicious,” that fail to state a claim upon which relief may be granted, or that seek  
17 monetary relief from a defendant who is immune from such relief. 28 U.S.C. § 1915A(b)(1), (2).  
18 As Plaintiff is proceeding *in forma pauperis*, the Court may also screen the complaint under 28  
19 U.S.C. § 1915. “Notwithstanding any filing fee, or any portion thereof, that may have been paid,  
20 the court shall dismiss the case at any time if the court determines that the action or appeal fails to  
21 state a claim upon which relief may be granted.” 28 U.S.C. § 1915(e)(2)(B)(ii).

22 A complaint is required to contain “a short and plain statement of the claim showing that  
23 the pleader is entitled to relief.” Fed. R. Civ. P. 8(a)(2). Detailed factual allegations are not  
24 required, but “[t]hreadbare recitals of the elements of a cause of action, supported by mere  
25 conclusory statements, do not suffice.” *Ashcroft v. Iqbal*, 556 U.S. 662, 678 (2009) (citing *Bell*  
26 *Atlantic Corp. v. Twombly*, 550 U.S. 544, 555 (2007)). Plaintiff must set forth “sufficient factual  
27 matter, accepted as true, to ‘state a claim to relief that is plausible on its face.’” *Id.* (quoting  
28 *Twombly*, 550 U.S. at 570). The mere possibility of misconduct falls short of meeting this  
plausibility standard. *Id.* at 679. While a plaintiff’s allegations are taken as true, courts “are not

1 required to indulge unwarranted inferences.” *Doe I v. Wal-Mart Stores, Inc.*, 572 F.3d 677, 681  
2 (9th Cir. 2009) (citation and quotation marks omitted). Additionally, a plaintiff’s legal  
3 conclusions are not accepted as true. *Iqbal*, 556 U.S. at 678.

4 Pleadings of *pro se* plaintiffs “must be held to less stringent standards than formal  
5 pleadings drafted by lawyers.” *Hebbe v. Pliler*, 627 F.3d 338, 342 (9th Cir. 2010) (holding that  
6 *pro se* complaints should continue to be liberally construed after *Iqbal*).

## 7 **II. BACKGROUND**

8 Plaintiff’s original complaint was 291 pages long. (ECF No. 1.) The Court found it  
9 violated the requirement in Federal Rule of Civil Procedure 8(a):

10 As set forth above, Rule 8(a) of the Federal Rules of Civil Procedure requires a  
11 complaint to contain “a short and plain statement of the claim showing that the  
12 pleader is entitled to relief.” Fed. R. Civ. P. 8(a)(2). Although a complaint is not  
13 required to include detailed factual allegations, it must set forth “sufficient factual  
14 matter, accepted as true, to ‘state a claim to relief that is plausible on its face.’”  
15 *Iqbal*, 556 U.S. at 678. The complaint must specifically state what each defendant  
16 did that violated the plaintiff’s constitutional rights. Plaintiff’s complaint does not  
17 comply with this requirement.

18 At the outset, Plaintiff’s complaint is 291 pages long, most of which are exhibits.  
19 It is not clear how these exhibits relate to any claims by Plaintiff—for instance,  
20 although Plaintiff appears to refer to the exhibits by discussing “the report,”  
21 Plaintiff does not state where the Court can find the “report” in the exhibits. In  
22 addition, Plaintiff lists 26 defendants but then names only a few in his complaint.  
23 Numerous times Plaintiff states that “they” and “These people” took actions but  
24 does not explain who “they” or “These people” are. Accordingly, Plaintiff’s  
25 complaint violates Rule 8 and fails to state a claim.

26 (ECF No. 14 at 5.)

27 The Court also found that Plaintiff’s factual allegations failed to state a claim. The Court  
28 provided legal standards regarding false rules violation reports, the Due Process Clause of the  
Fourteenth Amendment, and the preclusion of claims based on the loss of good-time credits.  
(ECF No. 14 at 5-9.) The Court granted Plaintiff leave to amend but instructed that the amended  
complaint could be no longer than 25 pages, including exhibits. (*Id.* at 9-10.)

On December 2, 2020, Plaintiff filed a motion to stay proceedings, which also sought  
leave to file a 40-page complaint. (ECF No. 15.) The Court granted part of Plaintiff’s requested  
relief by granting an extension of time and “increas[ing] the page limit for any First Amended

1 Complaint to twenty-five (25) pages, including all exhibits.” (ECF No. 16 at 2.) The Court also  
2 reminded Plaintiff of Rule 8:

3 Plaintiff is not required to attach any exhibits or evidence to his complaint. If this  
4 action reaches a stage where the submission of evidence is appropriate and  
5 necessary (e.g., summary judgment or trial), Plaintiff will have the opportunity at  
6 that time to submit his evidence. For purposes of the First Amended Complaint,  
7 Plaintiff only needs to set forth a short and plain statement of the facts that support  
8 his claims. See Fed. R. Civ. P. 8(a)(2) (“A pleading . . . must contain . . . a short  
9 and plain statement of the claim showing that the pleader is entitled to relief[.]”).

10 (*Id.*)

11 On February 16, 2021, Plaintiff filed the FAC. (ECF No. 17.) Plaintiff’s FAC was 27  
12 pages long with small handwriting and contained a long narrative of facts, with some arguments  
13 and legal authority mixed in. (*Id.*) It had no paragraph breaks and was in the form of a narrative.  
14 (*Id.*) The text of the complaint was difficult to follow, and it is often unclear who did what. The  
15 Court therefore again found that the FAC violated Rule 8(a):

16 Plaintiff’s complaint violates Federal Rule of Civil Procedure 8(a). As mentioned  
17 above, Plaintiff’s complaint is a long narrative. It includes many detailed facts that  
18 do not appear related to specific legal claims. Plaintiff also includes twelve pages  
19 of legal claims, interspersed with factual allegations, in narrative format. Thus, the  
20 FAC is not a short and plain statement.

21 The FAC also repeatedly fails to connect his factual allegations to the claims he is  
22 attempting to bring. As in his original complaint, Plaintiff repeatedly fails to allege  
23 which defendants violated his constitutional rights. On multiple occasions, he  
24 states “they” or “these officers” were responsible for certain actions. These failures  
25 are impermissible under Rule 8(a). *See, e.g., Pinzon v. Jensen*, 2009 WL 231164,  
26 at \*2 (E.D. Cal., Jan. 30, 2009) (“Although Plaintiff attempts to allege many  
27 causes of action and provides a description of his alleged experiences,  
28 his narrative-style complaint is insufficient to state legally cognizable causes of  
action. It is Plaintiff’s burden, not that of the court, to separately identify claims  
and state facts in support of each claim.”); *Saunders v. Saunders*, 2009 WL  
382922, at \*2 (E.D. Cal., Feb. 13, 2009) (“A complaint having the factual  
elements of a cause of action scattered throughout the complaint and not organized  
into a ‘short and plain statement of the claim’ may be dismissed for failure to  
satisfy Rule 8(a).”).

29 In addition, the Court notes that Plaintiff failed to comply with the Court’s  
30 December 8, 2020 order because his amended complaint, including all exhibits,  
31 exceeded twenty-five pages. (*See* ECF No. 16).

32 (ECF No. 18 at 8.)

33 The Court again provided relevant legal standards regarding false rules violation reports,  
34 the Due Process Clause of the Fourteenth Amendment, failure to protect claims pursuant to the

1 Eighth Amendment, and constitutional claims based on a prison official's actions in responding to  
2 appeals. (ECF No. 18 at 9-12.) The Court again granted Plaintiff leave to amend but instructed  
3 that the amended complaint could be no longer than 15 pages, including exhibits. (*Id.* at 12-13.)

### 4 **III. SECOND AMENDED COMPLAINT**

5 Plaintiff filed the SAC on April 22, 2021. (ECF No. 25.) The FAC is again a long  
6 narrative of facts interspersed with legal authority and arguments. It is written in small  
7 handwriting with few paragraph breaks and is difficult to follow. It is often unclear who did what.

8 Plaintiff's SAC is based on an altercation with another inmate called Palacio or Palacios.  
9 Plaintiff alleges that some defendants authored false rules violation reports stating that  
10 Palacio/Palacios was the victim in the altercation and other defendants "facilitated" the false  
11 report by failing to correct false facts.

12 The SAC begins with a statement of other lawsuits he has filed while a prisoner, a  
13 statement that he has exhausted the administrative remedy process at his institution, and what  
14 appears to be a list of legal authority on which his claims are based. The SAC then sets forth a list  
15 of eleven different defendants, including Ralph M. Diaz, the "Director/Commissioner" of the  
16 California Department of Corrections ("CDCR"), Scott Frauenheim, the  
17 "Superintendent/Warden" of Pleasant Valley State Prison, and various correctional officers.  
Next, the SAC contains a "Facts" section which alleges as follows:

18 12) On July 06, 2019, I was playing soccer when I was Pushed very hard out of  
19 bounds. I went to go tell this inmate I do not play like that and not to be at that  
20 moment I was struck in the face and this individual took off running. He was  
21 yelling threats and cussing at me as I tried to strike him back but ran again. I went  
22 to go talk to him cussed at me and took off running. At that moment his friend  
23 jumped in and I proceeded to defend myself. 13) Some of these [footnote:  
24 "Defendants described in pg 3 – Lines 9-1 Reference to Responsibility & NAMES  
25 of defendants."] defendants Proceeded to fabricate this report. As their superiors  
26 up held and allowed such false documents to proceed even knowing Such events  
27 mistated the truth corrupting a fair process. 14) Defendants did not provied a fair  
28 process, and their superiors had knowledge of such actions Sandoval was struck in  
the face by Palacio, defendants lied fabricated report stating Palacio never threw a  
punch and is deemed a victim. Then defendants refused to Answer questions. As  
well refused to explain why two cameras were off. Some stated 'defendants' that  
there report was not true or irrelevant. Plus my privileges were taken away before  
my finding of guilt. 8-6-19 to 9-5-19, No telephone, Quarterly packages, dayroom.  
On final hearing on the first Procedure loss of 90 days good time. 15. R. ATHEY,  
X. VANG, Y. CUEVAS & N. VEGA, was the original facilitators to Fabricate this  
rules violation report (RVR).Knowing Palacio did strike Plaintiff in the face yet  
Ignored the facts because In My opinion they were giving extra privileges to there

1 informant or because they were upset of My ADA appeal and worked out  
2 something with Palacio in my opinion. This report (RVR) was done twice and  
3 facilitated and supported by R. Downey, J. Duty, M. Solis & B. Huyck. After the  
4 Findings of B. Huyck as seen on video, defendant statement 'A review of the  
5 video by the SHO reveals Palacios and Sandoval engaged in a fight on the edge of  
6 the soccer field in the video it Appears Palacios strikes and SANDOVAL strikes  
7 back. Palacios then Runs away from SANDOVAL. I specifically told B. Huyck  
8 Palacios and I were involve in a fight I did not batter him" as they were claiming I  
9 attacked him without provocation [footnote: Senior Hearing Officer] and he's  
10 deemed a victim. I as well stated Your officers [footnote: involved officers]  
11 "defendants" falsified the report. Me and Palacios were involved in a fight. if  
12 Palacios is not going to get a write up(RVR) Mine should be dropped or terminated  
13 to. HUYCK refused to do so Final discipline date 10-31-19-He seen I had already  
14 been punished in 8-6-19 to 9-5-19. He ignored to log My Inmate Comments.  
15 Approved such harsh conditions and illegal actions, by giving extra privileges to  
16 other Inmates or illegal favors under fraud and Approving Sandoval being struck  
17 in the face, failing to act using Corruption to hide the Truth. Facilitating  
18 defendants were aware of such finding yet Ignored the original defendants R.  
19 ATHEY, X. VANG, V. CUEVAS & N. VEGA (RVR) and Refused to change  
20 such false statements "Palacios was a victim" V. CUEVAS, Answer to question:  
21 "You attacked and battered Palacio without warning or provocation Inmate  
22 Palacios was not observed throwing a punch" X. VANG after being asked On the  
23 Video you are saying Palacio never made contact with Sandoval Y-N Answered  
24 "No he never strikes back" As the facilitators R. DOWNEY, J. DUTY, M. SOLIS  
25 \* B. HUYCK they were to fix such false statement and not allow extra privilages  
26 given to Another Inmate knowing SANDOVAL was battered and false statements  
27 were made. Supporting such criminal acts in my opinion [illegible] 16) I appealed  
28 such issue but denied which by this time Scott FRAUENHEIM was aware and  
facilitator to ensure & protect legal rights. The two appeals should of brought fair  
dealings and secure the Truth. As his Name was used in these government forms.  
Knowing I was battered in the face then false statements were made by his own  
subordinates. He failed to correct such Violations and allowed such harm to come  
to me and create a future harm as well. As these false statement can be used  
against me later and were used. He, defendant in my opinion ignored, aided and  
joined his [footnote: subordinates i talking about defendants pg 3-Lines 9-12 under  
his watch except RALPH M. DIAZ] subordinates false statements as Truth.  
Allowed me to be punished before any Finding of guilt. fail to train defendants  
how to use camera as this was X. Vang excuse "I dont know how to operate  
Cameras. 17) RALPH M. DIAZ is aware of such hostile acts I am & was facing  
and Refused to cure them to me personally. I sent him two letters Outlining all  
breaches of laws, Fabricating documents being battered by his subordinates and  
the conditions of unsafe hostile environments that put my life at risk. All  
defendants were acting under color of state law.

23 The facts section is followed by a short section on exhaustion spanning the end of page 4  
24 through the beginning of page 6. After that is a section called "Legal Claims" which runs from  
25 page 5 to page 9. These pages are filled with a mixture of legal arguments. Section VI, "Prayer  
26 for Relief," runs from pages 8 through 11 and also contains various requests, including demands  
27 for injunctive relief, fines to be paid to the public, damages, and a trial by jury. The body of the  
28 SAC concludes with Plaintiff's verification.

1 The final pages of the SAC are exhibits: 1) a federal form for claims for damage, injury or  
2 death; and 2) a handwritten summons.

#### 3 **IV. SECTION 1983**

4 The Civil Rights Act under which this action was filed provides:

5 Every person who, under color of any statute, ordinance, regulation, custom,  
6 or usage, of any State or Territory or the District of Columbia, subjects, or  
7 causes to be subjected, any citizen of the United States or other person within  
8 the jurisdiction thereof to the deprivation of any rights, privileges, or  
immunities secured by the Constitution and laws, shall be liable to the party  
injured in an action at law, suit in equity, or other proper proceeding for  
redress...

9 42 U.S.C. § 1983. “[Section] 1983 ‘is not itself a source of substantive rights,’ but merely  
10 provides ‘a method for vindicating federal rights elsewhere conferred.’” *Graham v. Connor*, 490  
11 U.S. 386, 393-94 (1989) (quoting *Baker v. McCollan*, 443 U.S. 137, 144 n.3 (1979)); *see also*  
12 *Chapman v. Houston Welfare Rights Org.*, 441 U.S. 600, 618 (1979); *Hall v. City of Los Angeles*,  
13 697 F.3d 1059, 1068 (9th Cir. 2012); *Crowley v. Nevada*, 678 F.3d 730, 734 (9th Cir. 2012);  
14 *Anderson v. Warner*, 451 F.3d 1063, 1067 (9th Cir. 2006).

15 To state a claim under § 1983, a plaintiff must allege that (1) the defendant acted under  
16 color of state law, and (2) the defendant deprived him of rights secured by the Constitution or  
17 federal law. *Long v. County of Los Angeles*, 442 F.3d 1178, 1185 (9th Cir. 2006); *see also Marsh*  
18 *v. Cnty. of San Diego*, 680 F.3d 1148, 1158 (9th Cir. 2012) (discussing “under color of state  
19 law”). A person deprives another of a constitutional right, “within the meaning of § 1983, ‘if he  
20 does an affirmative act, participates in another’s affirmative act, or omits to perform an act which  
21 he is legally required to do that causes the deprivation of which complaint is made.’” *Preschooler*  
22 *II v. Clark Cnty. Sch. Bd. of Trs.*, 479 F.3d 1175, 1183 (9th Cir. 2007) (quoting *Johnson v. Duffy*,  
23 588 F.2d 740, 743 (9th Cir. 1978)). “The requisite causal connection may be established when an  
24 official sets in motion a ‘series of acts by others which the actor knows or reasonably should  
25 know would cause others to inflict’ constitutional harms.” *Preschooler II*, 479 F.3d at 1183  
26 (quoting *Johnson*, 588 F.2d at 743). This standard of causation “closely resembles the standard  
27 ‘foreseeability’ formulation of proximate cause.” *Arnold v. Int’l Bus. Mach. Corp.*, 637 F.2d  
28 1350, 1355 (9th Cir. 1981); *see also Harper v. City of Los Angeles*, 533 F.3d 1010, 1026 (9th Cir.  
2008).

1           Additionally, a plaintiff must demonstrate that each named defendant personally  
2 participated in the deprivation of his rights. *Iqbal*, 556 U.S. at 676-77. In other words, there must  
3 be an actual connection or link between the actions of the defendants and the deprivation alleged  
4 to have been suffered by Plaintiff. *See Monell v. Dep't of Soc. Servs. of City of N.Y.*, 436 U.S.  
5 658, 691, 695 (1978).

6           Supervisory personnel are generally not liable under § 1983 for the actions of their  
7 employees under a theory of *respondeat superior* and, therefore, when a named defendant holds a  
8 supervisory position, the causal link between him and the claimed constitutional violation must be  
9 specifically alleged. *Iqbal*, 556 U.S. at 676-77; *Fayle v. Stapley*, 607 F.2d 858, 862 (9th Cir.  
10 1979); *Mosher v. Saalfeld*, 589 F.2d 438, 441 (9th Cir. 1978). To state a claim for relief under  
11 § 1983 based on a theory of supervisory liability, a plaintiff must allege some facts that would  
12 support a claim that the supervisory defendants either personally participated in the alleged  
13 deprivation of constitutional rights; knew of the violations and failed to act to prevent them; or  
14 promulgated or “implement[ed] a policy so deficient that the policy itself is a repudiation of  
15 constitutional rights’ and is ‘the moving force of the constitutional violation.” *Hansen v. Black*,  
16 885 F.2d 642, 646 (9th Cir. 1989) (citations and internal quotation marks omitted); *Taylor v. List*,  
17 880 F.2d 1040, 1045 (9th Cir. 1989). For instance, a supervisor may be liable for his “own  
18 culpable action or inaction in the training, supervision, or control of his subordinates,” “his  
19 acquiescence in the constitutional deprivations of which the complaint is made,” or “conduct that  
20 showed a reckless or callous indifference to the rights of others.” *Larez v. City of Los Angeles*,  
21 946 F.2d 630, 646 (9th Cir. 1991) (internal citations, quotation marks, and alterations omitted).

## 21       **V. ANALYSIS OF PLAINTIFF’S CLAIMS**

### 22           **A. Federal Rule of Civil Procedure 8**

23           As set forth above, and as Plaintiff has previously been instructed, Rule 8(a) of the Federal  
24 Rules of Civil Procedure requires a complaint to contain “a short and plain statement of the claim  
25 showing that the pleader is entitled to relief.” Fed. R. Civ. P. 8(a)(2). Although a complaint is not  
26 required to include detailed factual allegations, it must set forth “sufficient factual matter,  
27 accepted as true, to ‘state a claim to relief that is plausible on its face.’ ” *Iqbal*, 556 U.S. at 678  
28 (quoting *Twombly*, 550 U.S. at 570). It must also contain “sufficient allegations of underlying



1 facts to give fair notice and to enable the opposing party to defend itself effectively.” *Starr v.*  
2 *Baca*, 652 F.3d 1202, 1216 (9th Cir. 2011). Moreover, Plaintiff must demonstrate that each  
3 named defendant personally participated in the deprivation of his rights. *Iqbal*, 556 U.S. at 676-  
4 77.

5 Plaintiff’s SAC violates Federal Rule of Civil Procedure 8(a). Although the SAC does not  
6 exceed fifteen pages, it still suffers from many defects. It is not a short and plain statement of  
7 Plaintiff’s claims. The SAC is a long narrative consisting of opaque factual allegations  
8 interspersed with numerous arguments and citations to legal standards. Several of the allegations  
9 and arguments are repetitive, the text is difficult to follow, and it is often unclear who did what.

10 The SAC also repeatedly fails to connect his factual allegations to the claims he is  
11 attempting to bring. As in his original complaint and FAC, Plaintiff repeatedly fails to allege  
12 which defendants violated his constitutional rights. On multiple occasions, he states “they” or  
13 “defendants” were responsible for certain actions and refers to a list of eleven defendants  
14 included at the beginning of his complaint. These failures are impermissible under Rule 8(a). *See,*  
15 *e.g., Pinzon v. Jensen*, 2009 WL 231164, at \*2 (E.D. Cal., Jan. 30, 2009) (“Although Plaintiff  
16 attempts to allege many causes of action and provides a description of his alleged experiences,  
17 his narrative-style complaint is insufficient to state legally cognizable causes of action. It is  
18 Plaintiff’s burden, not that of the court, to separately identify claims and state facts in support of  
19 each claim.”); *Saunders v. Saunders*, 2009 WL 382922, at \*2 (E.D. Cal., Feb. 13, 2009) (“A  
20 complaint having the factual elements of a cause of action scattered throughout the complaint and  
21 not organized into a ‘short and plain statement of the claim’ may be dismissed for failure to  
22 satisfy Rule 8(a).”).

23 The SAC is therefore subject to dismissal under Rule 8(a). It does not give fair notice to  
24 the defendants to enable to defend themselves effectively.

25 Plaintiff has been offered two opportunities to amend his complaint and has been given  
26 the relevant pleading standards under Rule 8(a) on three separate occasions. Plaintiff has  
27 nonetheless failed to fully cure the failure to cure the deficiencies with his complaint. The  
28 complaint is thus subject to dismissal under Rule 8.

///

1           Nonetheless, the Court has attempted to review the facts alleged to determine if they  
2 would state a claim and, as discussed below, has determined that they do not.

3           **B.       False Rules Violation Report**

4           A prison official does not violate a prisoner's constitutional rights merely by filing a false  
5 rules violation report. *See Muhammad v. Rubia*, 2010 WL 1260425, at \*3 (N.D. Cal., Mar. 29,  
6 2010), *aff'd*, 453 Fed. App'x 751 (9th Cir. 2011) (“[A] prisoner has no constitutionally guaranteed  
7 immunity from being falsely or wrongly accused of conduct which may result in the deprivation  
8 of a protected liberty interest. As long as a prisoner is afforded procedural due process in the  
9 disciplinary hearing, allegations of a fabricated charge fail to state a claim under § 1983.”  
10 (citations omitted)); *Harper v. Costa*, 2009 WL 1684599, at \*2-3 (E.D. Cal., June 16, 2009), *aff'd*,  
11 393 Fed. Appx. 488 (9th Cir. 2010) (“Although the Ninth Circuit has not directly addressed this  
12 issue in a published opinion, district courts throughout California . . . have determined that a  
13 prisoner's allegation that prison officials issued a false disciplinary charge against him fails to  
14 state a cognizable claim for relief under § 1983.”).

15           A false allegation against a prisoner does *not* create a claim so long as (1) the prisoner  
16 receives procedural due process before there is a deprivation of liberty as a result of false  
17 allegations, and (2) the false allegations are not in retaliation for the prisoner exercising  
18 constitutional rights. Specifically, the Ninth Circuit held in *Hernandez v. Johnston*, 833 F.2d  
19 1316 (9th Cir. 1987) that inaccurate information in a prison record did not violate the prisoner's  
20 due process rights. *Id.* at 1318 (“Magistrate Burgess did not discuss Hernandez' separable claim  
21 of a due process right to accurate information in his prison record. We address the issue, and hold  
22 that Hernandez was not deprived of liberty by the presence of the challenged statements.”).

23           To the extent that Plaintiff is entitled to due process under the legal standards discussed  
24 above, Plaintiff retains his right to due process subject to the restrictions imposed by the nature of  
25 the penal system. *Wolff*, 418 U.S. at 556. “Prison disciplinary proceedings are not part of a  
26 criminal prosecution, and the full panoply of rights due a defendant in such proceedings does not  
27 apply.” *Id.*

28       ///

1        *Wolff* established five constitutionally mandated procedural requirements for disciplinary  
2 proceedings. First, “written notice of the charges must be given to the disciplinary-action  
3 defendant in order to inform him of the charges and to enable him to marshal the facts and  
4 prepare a defense.” *Id.* at 564. Second, “at least a brief period of time after the notice, no less  
5 than 24 hours, should be allowed to the inmate to prepare for the appearance before the  
6 [disciplinary committee].” *Id.* Third, “there must be a ‘written statement by the factfinders as to  
7 the evidence relied on and reasons’ for the disciplinary action.” *Id.* (quoting *Morrissey v. Brewer*,  
8 408 U.S. 471, 489 (1972)). Fourth, “the inmate facing disciplinary proceedings should be  
9 allowed to call witnesses and present documentary evidence in his defense when permitting him  
10 to do so will not be unduly hazardous to institutional safety or correctional goals.” *Id.* at 566.  
11 And fifth, “[w]here an illiterate inmate is involved [or] the complexity of the issue makes it  
12 unlikely that the inmate will be able to collect and present the evidence necessary for an adequate  
13 comprehension of the case, he should be free to seek the aid of a fellow inmate, or ... to have  
14 adequate substitute aid ... from the staff or from a[n] ... inmate designated by the staff.” *Id.* at  
15 570.

16        Additionally, “some evidence” must support the decision of the hearing officer.  
17 *Superintendent v. Hill*, 472 U.S. 445, 455 (1985). The standard is not particularly stringent, and  
18 the relevant inquiry is whether “there is any evidence in the record that could support the  
19 conclusion reached....” *Id.* at 455–56.

20        Further, there are five basic elements to a First Amendment retaliation claim: “(1) An  
21 assertion that a state actor took some adverse action against an inmate (2) because of (3) that  
22 prisoner’s protected conduct, and that such action (4) chilled the inmate’s exercise of his First  
23 Amendment rights, and (5) the action did not reasonably advance a legitimate correctional goal.”  
24 *Rhodes v. Robinson*, 408 F.3d 559, 567–68 (9th Cir. 2005) (footnote omitted). To prove the  
25 second element – retaliatory motive – plaintiff must show that his protected activities were a  
26 “substantial” or “motivating” factor behind the defendant’s challenged conduct. *Brodheim v. Cry*,  
27 584 F.3d 1262, 1269, 1271 (9th Cir. 2009). Plaintiff must provide direct or circumstantial  
28 evidence of defendant’s alleged retaliatory motive; mere speculation is not sufficient. *See*

1 *McCollum v. CDCR*, 647 F.3d 870, 882–83 (9th Cir. 2011); accord *Wood v. Yordy*, 753 F.3d 899,  
2 905 (9th Cir. 2014). In addition to demonstrating defendant's knowledge of plaintiff's protected  
3 conduct, circumstantial evidence of motive may include: (1) proximity in time between the  
4 protected conduct and the alleged retaliation; (2) defendant's expressed opposition to the  
5 protected conduct; and (3) other evidence showing that defendant's reasons for the challenged  
6 action were false or pretextual. *McCollum*, 647 F.3d at 882.

7 Finally, any challenge to a disciplinary hearing can only proceed in this § 1983 case if  
8 success on Plaintiff's claim would *not* necessarily lead to his immediate or earlier release from  
9 confinement. Challenges to disciplinary proceedings that result in the loss of good time credits,  
10 and necessarily affect the duration of an inmate's sentence, must be filed as a writ of habeas  
11 corpus (subject to exhaustion and other requirements for such petitions), rather than a § 1983  
12 action. *See Edwards v. Balisok*, 520 U.S. 641, 646 (1987) (§ 1983 claim not cognizable because  
13 allegations of procedural defects and a biased hearing officer implied the invalidity of the  
14 underlying prison disciplinary sanction of loss of good-time credits); *cf. Ramirez v. Galaza*, 334  
15 F.3d 850, 858 (9th Cir. 2003) (holding that the favorable termination rule of *Heck* and *Edwards*  
16 does not apply to challenges to prison disciplinary hearings where the administrative sanction  
17 imposed *does not* affect the overall length of confinement and, thus, does not go to the heart of  
18 habeas); *see also Wilkerson v. Wheeler*, 772 F.3d 834 (9th Cir. 2014) (discussing loss of good-  
19 time credits); *Nettles v. Grounds*, 830 F.3d 922, 934–35 (9th Cir. 2016) (discussing the impact of  
20 a prison disciplinary violations in determining suitability for parole).

21 In *Nettles v. Grounds*, the U.S. Court of Appeals for the Ninth Circuit summarized a long  
22 line of U.S. Supreme Court precedent discussing the subject matter dividing lines between  
23 petitions for writs of habeas corpus and § 1983 civil rights lawsuits. 830 F.3d 922, 927-30 (9th  
24 Cir. 2016), *cert. denied*, 137 S. Ct. 645, 196 L. Ed. 2d 542 (2017). The Ninth Circuit concluded  
25 in *Nettles* that “habeas is available only for state prisoner claims that lie at the core of habeas (and  
26 is the exclusive remedy for such claims), while § 1983 is the exclusive remedy for state prisoner  
27 claims that do not lie at the core of habeas.” *Id.* at 930-31 (citations omitted). A claim lies at the  
28 “core of habeas corpus” where “success in that action would necessarily demonstrate the

1 invalidity of confinement or its duration.” *Id.* at 929 (quoting *Wilkinson v. Dotson*, 544 U.S. 74,  
2 82 (2005)). Accordingly, challenges to the validity of prison disciplinary proceedings resulting in  
3 the loss of good-time credits lie at the “core of habeas corpus” and, therefore outside of the scope  
4 of § 1983, where the restoration of the good-time credits would necessarily affect the length of  
5 time to be served. *Id.* at 927-29.

6 Here, Plaintiff alleges that certain defendants made false statements in a rules violation  
7 report and other defendants “facilitated” the false information. Plaintiff appears to allege that  
8 various defendants stated that another inmate was the victim in a physical altercation during a  
9 soccer match, when in fact that inmate hit Plaintiff first. Plaintiff had a disciplinary hearing over  
10 these allegations and was found guilty, and as a result lost certain privileges as well as good time  
11 credits.

12 These allegations, alone, do not amount to cognizable constitutional violations. *See*  
13 *Harper*, 2009 WL 1684599, at \*2–3. As discussed above, defendants do not violate Plaintiff’s  
14 constitutional rights by filing false statements, so long as Plaintiff received due process during his  
15 disciplinary hearing, unless the false allegations were made in retaliation for Plaintiff exercising  
16 his constitutional rights.

17 It appears that Plaintiff received due process through his disciplinary hearing. Despite  
18 being given the constitutionally mandated procedural requirements for disciplinary proceedings  
19 under *Wolff* on two prior occasions, Plaintiff has not alleged any facts indicating that any of the  
20 defendants failed to meet these requirements. The SAC indicates that the incident occurred in July  
21 of 2019 but the disciplinary determination was not final until October 31, 2019, Plaintiff received  
22 copies of the defendants who authored the rules violation report’s statements, and Plaintiff was  
23 also able to question some of those defendants. Plaintiff does not allege that he did not receive  
24 written notice of the disciplinary hearing, a period of time to prepare, or a written statement of the  
25 evidence relied on and the reasons for the disciplinary action. Therefore, the SAC does not allege  
26 that Plaintiff failed to receive due process in connection with the rules violation report.

27 Plaintiff also does not adequately allege that any of the defendants’ false allegations were  
28 made in retaliation for Plaintiff exercising a constitutional right. The SAC states that, in  
Plaintiff’s opinion, “they” authored the false rules violation report to give an informant extra

1 privileges or because they were upset about Plaintiff's ADA appeal. This allegation is speculative  
2 and conclusory. It does not show that Defendants were motivated by Plaintiff exercising his First  
3 Amendment rights. Plaintiff does not allege who the ADA claim was filed against, whether the  
4 ADA claim was filed close in time to the false rules violation report, whether any of the  
5 defendants ever expressed opposition to the ADA claim, or any other evidence showing that the  
6 defendants' statements regarding the events in the altercation were done in retaliation for Plaintiff  
7 exercising constitutionally protected rights.

8 Finally, the SAC alleges that Plaintiff lost good-time credits as a result of an adverse  
9 prison disciplinary finding. Thus, a finding in Plaintiff's favor would likely affect the length of  
10 Plaintiff's sentence.<sup>1</sup> Therefore, the claim is not cognizable under § 1983. As the Court previously  
11 informed Plaintiff, he must present his challenge, if at all, through a petition for writ of habeas  
12 corpus.<sup>2</sup>

13 For these reasons, Plaintiff's allegations that defendants authored and "facilitated" a false  
14 rules violation report do not state a cognizable claim for violation of his constitutional rights. The  
15 Court will accordingly recommend that Plaintiff's claims be dismissed.

### 16 **C. Failure to Protect**

17 To establish an Eighth Amendment failure to protect claim, the prisoner must establish  
18 that prison officials were deliberately indifferent to a sufficiently serious threat to the prisoner's  
19 safety. *Farmer v. Brennan*, 511 U.S. 825, 837 (1994). "'Deliberate indifference' has both  
20 subjective and objective components." *Labatad v. Corr. Corp. of Am.*, 714 F.3d 1155, 1160 (9th  
21 Cir. 2013). The prisoner must show that "the official [knew] of and disregard[ed] an excessive  
22 risk to inmate ... safety; the official must both be aware of facts from which the inference could be  
23 drawn that a substantial risk of serious harm exists, and [the official] must also draw the  
24 inference." *Farmer*, 511 U.S. at 837. "Liability may follow only if a prison official 'knows that  
25 inmates face a substantial risk of serious harm and disregards that risk by failing to take  
reasonable measures to abate it.'" *Labatad*, 714 F.3d at 1160 (quoting *Farmer*, 511 U.S. at 847).

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26 <sup>1</sup> A loss of good time credits might not affect the duration of Plaintiff's sentence if he was facing an indeterminate  
27 sentence of life without possibility of parole, but there are no indications this is the case.

28 <sup>2</sup> A petition for writ of habeas corpus has its own requirements, including a statute of limitations period. The Court  
has not evaluated whether Plaintiff's complaint meets those requirements.

1 Plaintiff's SAC states that he brings a claim for violation of the Eighth Amendment.  
2 However, there are no allegations that any of the defendants either knew of or disregarded an  
3 excessive risk to Plaintiff's safety in connection with the fight with Palacio/Palacios or at any  
4 other time. Plaintiff has failed to state a cognizable claim for failure to protect. Therefore, the  
5 Court will recommend that Plaintiff's Eighth Amendment claim also be dismissed.

## 6 **VI. CONCLUSION AND ORDER**

7 The Court recommends that this action be dismissed without granting Plaintiff further  
8 leave to amend. In the Court's prior screening order, the Court identified the deficiencies in  
9 Plaintiff's complaint, provided Plaintiff with relevant legal standards, and provided Plaintiff with  
10 an opportunity to amend his complaint. Plaintiff filed his Second Amended Complaint with the  
11 benefit of the Court's two previous screening orders, but failed to cure the deficiencies identified  
12 in the screening order. Thus, it appears that further leave to amend would be futile.

13 Accordingly, the Court HEREBY RECOMMENDS that:

- 14 1. Plaintiff's claims be dismissed for failure to comply with Federal Rule of Civil  
15 Procedure 8(a) and failure to state a claim upon which relief may be granted; and
- 16 2. The Clerk of Court be directed to assign a district judge for the purpose of closing  
17 this case and then to close this case.

18 These findings and recommendations will be submitted to the United States district judge  
19 assigned to the case, pursuant to the provisions of Title 28 U.S.C. § 636(b)(1). Within twenty-one  
20 (21) days after being served with these findings and recommendations, Plaintiff may file written  
21 objections with the Court. The document should be captioned "Objections to Magistrate Judge's  
22 Findings and Recommendations." Plaintiff is advised that failure to file objections within the  
23 specified time may result in the waiver of rights on appeal. *Wilkerson v. Wheeler*, 772 F.3d 834,  
24 838-39 (9th Cir. 2014) (citing *Baxter v. Sullivan*, 923 F.2d 1391, 1394 (9th Cir. 1991)).  
25 IT IS SO ORDERED.

26 Dated: May 7, 2021

27 /s/ Eric P. Gray  
28 UNITED STATES MAGISTRATE JUDGE